

Partner Capacity Assessment Tool - Introduction & Overview

Background: This Partner Capacity Assessment Tool (PCAT) is designed to streamline UNDP's approach to capacity assessments of project Implementing Partners (IPs) and Responsible Parties (RPs). Purpose: The UNDP Enterprise Risk Management (ERM) Policy identifies 'Capacities of the Partners' as a key Strategic Risk to be managed for the success of UNDP's work. The PCAT is designed to

management and oversight with the level of risk assessed. By identifying areas for capacity improvement, the PCAT should also help to reduce future Partner risk levels if the capacity building assess the level of risk that is present when UNDP works with Partners to implement programmes and projects. The level of risk is identified by analyzing partner capacity and matching project actions are implemented and sustained.

Partners that fall below the thresholds should they consider this to be beneficial for their office. outlines the minimum requirements for capacity assessments based on UNDP thresholds (such as USD 300,000 for HACT). This does not preclude offices doing additional capacity assessments for Applicability: The PCAT is applicable to all Partners, including IPs and RPs, in all contexts, including crisis contexts. It also applies to Grantees for determining eligibility to receive a grant. The PCAT

Responsibility and Timing: The PCAT should be completed by the Project Developer as soon as possible during the Project Design phase, with HACT Micro-Assessment inputs from the Third-Party Service Provider where required. The PCAT generates a summary of the results of the Partner capacity assessments that can be attached to the Project Document, eliminating the need to write long-form/narrative reports on capacity assessment results.

Step 1: Review Pro-	Follow these 4 steps:	
Requisites for Partnering:	Start the PCAT with 'Pre-Requisites for Partnering.' Here you will enter background information about your office and the Partner, and then review 5 questions to assess whether the Partner meets certain basic criteria for partnering with UNDP (such as not being on UN Sanctions, UNDP Vendor Sanctions or UN Global Marketplace Ineligibility Lists). If the Partner meets the 'Pre-Requisites for Partnering,' you will then move to the next section 'Capacity Assessment Scoping.' If the Partner does not meet the 'Pre-Requisites for Partnering,' you will be advised to do no further assessments as the Partner cannot work with UNDP.	Go to Pre-Requisites for Partnering
Step 2: Complete Capacity	The PCAT is a dynamic tool that will display only the capacity assessments you need based on the answers you provide to 0	
Assessment Scoping	'assessment scoping' questions. These questions include: (i) whether or not this is a humanitarian project for which a rapid capacity assessment is needed; (ii) what role the Partner will fulfill on the project (IP vs RP vs Other); (iii) what type of organization the Partner is (Govt CSO/NGO Bright Scott Cath).	GO TO Capacity Assessment Scoping
	during the Programme Period; (v) whether a HACT Micro-Assessment has been done; (vi) whether the Partner will be managing construction activities; (vii) whether the Partner will undertake grant-making activities on behalf of UNDP (ongranting); (viii) in the case of RPs, whether a Performance-Based Payment Agreement (PBPA) will be used for the project; and (ix) whether the PBPA will exceed USD300,000. Your answers to these questions will determine which capacity assessments are displayed for completion. You will be provided with a link that will take you straight to the assessment(s) to be completed. Also, all of the background information you entered above for your office and the Partner will automatically be brought forward.	
Step 3: Complete the Capacity Assessment(s)	Complete the capacity assessment(s) as needed. Based on the results of the capacity assessment and the level of assessed risk, you will be asked to identify risk mitigation strategies (such as capacity building actions and/or enhanced monitoring & assurance activities) and the associated budget required to implement those strategies.	Follow the links provided on the Capacity Assessment Scoping page
Step 4: Conclude on the Capacity Assessment(s)	nts, providing you with a concise	Go to Conclude on Capacity Assessment
Optional: Additional		IP Decision Tree
	instruments, such as On-granting or Performance-Based Payment Agreements (PRPAs)	RP Decision Tree
		HACT - POPP Points to Remember
		On-Granting - POPP Points to Remember
		rbras - POPP Points to Remember







Partner Capacity Assessment Tool - Step 1: Pre-Requisites for Partnering - applicable to all Partners Return to PCAT Overview page Applicability: This 'Pre-requisites for Partnering' section should be completed for all UNDP partners, regardless of whether they are IPs, RPs, Other Partners or grant recipients.

Responsibility & Timing: The Project Developer should complete this 'Pre-requisites for Partnering' as early as possible in the Project Design phase to ensure that the proposed partner is not a prohibited organization and does not engage in practices that are inconsistent with UNDP's social & environmental standards and code of ethics.

					Conduction on the
	No evidence of fraud or conflicts found	* Internet/press search on fraud issues * Donor evaluations or assessments for fraud issues * Discussions and/or documents and/or written confirmation from the Partner disclosing conflicts of interest or such relationships	5 If there is a history of fraud, corruption, money laundering, financing ferrorism or other fraudulent practices and/or any potential Conflicts of Interest (CoI) in relation to this organization, have they been reviewed and satisfractorily resolved or if not, can they be adequately managed or justified in the context of this specific project? (Consider such as issues as the organization employing any individual/s who is/are currently holding any position in JUNDP or the UN <u>OR</u> any individual/s who is/are related by blood or affinity to any UNDP or UN staff member.)	Fraud, corruption and potential damage to UNDP's reputation	Financial (2.3 Corruption & Fraud), Strategic (7.5 Code of Conduct & Ethics)
	N/A	* Relevant legal case in progress/in court etc.	4 If the Partner is a CSO/NGO or private sector organization, is there any credible evidence that the organization has political affiliations that could compromise UNDP's neutrality, perceived or actual, in a way that cannot be adequately managed and justified?	Absence of neutrality	Regulatory (6.3, FRR)
	No adverse publicity found	Significant crucism from governmental agencies / political parties that makes UNDP's partnering politically sensitive * Recurring local or global public events against the organization (e.g. local demonstrations, online protests, etc)	Has an internet/donor evaluation report search revealed any credible and significant adverse publicity or controversy about the organization that could damage UNDP's reputation by association to such an extent that the association cannot be adequately managed or justified?	putation	
	No evidence found	 Internet/press search Donor evaluations, assessments Significant criticism from donors/CSOs/ media/social media or other significant partners of UNDP locality or globally 	2 Is there any credible evidence that the organization persistently commits acts that violate: (i) UNDP's social and environmental standards (human rights, gender equality, labor conditions, environmental sustainability standards); or (ii) code of conduct/ethics standards to such an extent that UNDP's association with the organization cannot be adequately managed.	ciples	ial &
Comments					
Continue to Question 2	No	UN Sanctions List UNDP Vendor Sanctions List UN Global Marketplace Ineligibility List (accessible to UNDP Buyer Roles)	Is the organization listed on the Consolidated United Nations Security Council Sanctions List, the UNDP vendor sanctions list or the UN Global Marketplace ineligibility List?	Violation of UN sanctions	FRR)
Action Needed	Response	What to review to determine your response	Q. \$ Pre-requisites for Partnering Questions	Risk being addressed	Ž
ion and improve aid effectiveness to most fully imple	ment to strengthen aid coordinati	al, information and technical capacity of the Govern	In addition, the project aims to further support improvement of the institutional, information and technical capacity of the Government to strengthen aid coordination and improve aid effectiveness to most fully implement Busan commitments on effective inclusive and equal development cooperation	0.5	
where, expectedly, each country will apply its own unique history, culture and institutional and human capabilities. is, therefore, very urgent that national institutions dealing with its implementation must effectively coordinate with a the media and the civil society landscape. Accountability and transparency will be increasingly important at all levels the media and the civil society landscape. Accountability and transparency will be increasingly important at all levels the media and the civil society important at all levels the media and the civil society in planning.	sectedly, each country will apply it re, very urgent that national instit a and the civil society landscape. A ghts. The project will focus in ensi	addressed at the local and national levels where, exp working in tandem to achieve the goals. It is, therefo are sector, local governments, businesses, the media d to ensure equal human, civil and environmental ri	Although the SDGs are designed within the global context, they will largely be addressed at the local and national levels where, expectedly, each country will apply its own unique history, culture and institutional and human capabilities. The SDG Agenda calls for many partnerships at all levels, with all stakeholders working in tandem to achieve the goals. It is, therefore, very urgent that national institutions dealing with its implementation must effectively coordinate with a broad array of actors, such as traditional and non-traditional partners, the private sector, local governments, businesses, the media and the civil society landscape. Accountability and transparency will be increasingly important at all levels of society, with revised regulatory mechanisms and policy requirements needed to ensure equal human, civil and environmental rights. The project will focus in ensuring gender equality outcomes and tools are used in planning, implementation, monitoring and reporting.	\$ 151,000	this Project (USD)
stablishing peace and justice.	juality, and climate change, and es	present key benchmarks to addressing poverty, ineq	through its three (3) dimension – economic, social and environmental. They represent key benchmarks to addressing poverty, inequality, and climate change, and establishing peace and justice.	Development (MoPED)	Total Notice
ortunity to overcome critical emerging national challer	a. The SDGs provide a timely oppo	n in its national programs and domestic policy agend	among the first countries that endorsed the SDGs and started integrating them in its national programs and domestic policy agenda. The SDGs provide a timely opportunity to overcome critical emerging national challenges in Sierra Leone		Partner Name
tional factors affecting development in the country. S	onomic, socio-political and institut	ort to the Government of Sierra Leone (GoSL) on eco	Development Goals (SDGs). The project will also provide upstream policy support to the Government of Sierra Leone (GoSL) on economic, socio-political and institutional factors affecting development in the country. Sierra Leone is		Programme Start
nen aid coordination and the implementation of the Si	rra Leone (SSL) to further strength	I Economic Development (MoPED) and Statistics Sier	The overarching aim of this project is to support the Ministry of Planning and Economic Development (MoPED) and Statistics Sierra Leone (SSL) to further strengthen aid coordination and the implementation of the Sustainable	sierra Leone	Office
		the second secon	Region Africa Comments: (Optional)	Africa	Region



Page 1 of 1

Capacity Assessment Scoping



Partner Capacity Assessment Tool - Step 2: Capacity Assessment Scoping - applicable to all Partners

capacity assessments that should be completed, including HACT Micro-Assessments. from UNDP's engagement with IPs, RPs or Other partners. It will lead you through a series of questions and based on your responses, indicate for you the Purpose: This 'Capacity Assessment Scoping' tool is designed to assist you in identifying the Partner capacity assessments that will help manage risks stemming

partners fulfilling other roles. Applicability: This 'Capacity Assessment Scoping' should be completed for all UNDP partners, regardless of whether they are IPs or RPs or Private Sector

Responsibility & Timing: The Project Developer should complete this 'Capacity Assessment Scoping' as early as possible in the Project Design phase to ensure that the Capacity Assessments needed are identified early and arrangements made for their timely completion

Background Information (carried forward from 'Partner Pre-requisites' worksheet)	sites' worksheet)	
Region	Africa	Comments: (Optional)
Office	sierra Leone	The overarching aim of this project is to support
Programme Start	29-Apr-21	the Ministry of Planning and Economic
Programme End	31-Dec-23	Development (MoPED) and Statistics Sierra Leone
Partner Name	Ministry of Planning and Economic	(SSL) to further strengthen aid coordination and
Partner budget for this Project (USD)	\$ 151,000	151,000 the implementation of the Sustainable
Capacity Assessment Scope Questions		Select Responses from the Dropdown menus
1. Is this a humanitarian project for which a rapid CSO/NGO Partner capacity assessment is needed?	capacity assessment is needed?	No
2. What role will this organization fulfil on this project?		RP
3. What is the nature of this organization? (Govt, CSO etc)		Government
4. Will this organization receive more than US \$300,000 during the Programme Period?	Programme Period?	Yes
5. Has a Partner Capacity Assessment (including HACT Micro-Assessment) already been performed during	75.00	Yes
the Programme Period?		
6. Will the Partner being implementing construction activities?		No
7. Will the Partner undertake grant-making activities on behalf of UNDP?	NDP?	No
8. Will this project utilize a Performance-Based Payment Agreement with the RP?	t with the RP?	No
9. Will the PBPA exceed USD300,000 during the Programme Period?	2	No

If you don't see the assessments you expect, please refresh your answers to the questions above starting with Q1

Capacity Assessments needed for this RP:	Links to these Capacity Assessments
Competitive Procurement Process not required; HACT Micro-Assessment not needed	
Conclusion: No Capacity Assessments are needed. No further action is required.	

Return to PCAT Overview page



Partner Capacity Assessment Tool: Step 4: Capacity Assessment Conclusions

turn to PCAT Overview page Return to Capacity Assessment Scoping

attach this worksheet to the Project Document. include capacity building and/or enhanced monitoring and assurance activities. These activities should be included in the Project Document and the associated Project Budget. When completed, Purpose: This worksheet is designed to capture the results of the Capacity Assessments completed and the resulting mitigation strategies for the risk levels identified. Risk mitigation strategies can

relevant assessments and automatically displayed here. Worksheet (i.e., Programme-Project Mgt, Construction Assess, On-Granting Assess, PBPA Proposal Due Diligence, Private Sector Due Diligence, etc) so that the corrections will be captured in the Responsibility & Timing: This Capacity Assessment Conclusion page is automatically generated based on the results of the assessments completed in the PCAT. It should be reviewed by the Project Developer for completeness and accuracy and attached to the Project Document. If changes need to be made to this Conclusion page, they should be done on the relevant Capacity Assessment

ckground Information	Background Information (carried forward from 'Partner Pre-requisites' worksheet)
Region	Africa
Office	
Programme Start	29.04.2021
Programme End	31/12/2025
Partner Name	MoPED
Partner budget for this Project (USD)	\$ 151,000

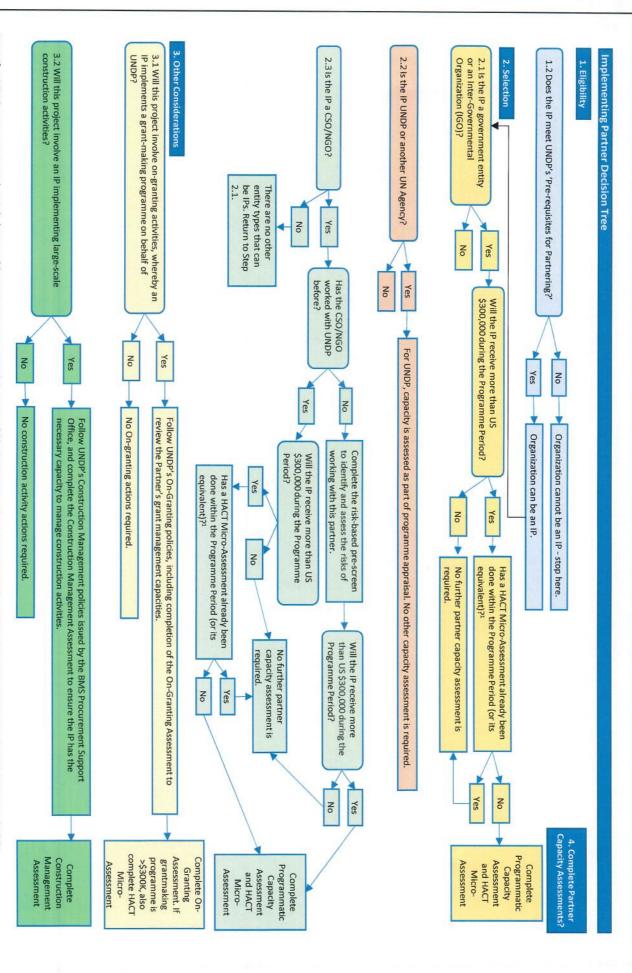
Comments on Overall Capacity Assessments for this RP: (Optional)				Capacity Assessment Conclusions for this RP Automatically Generated Capacity Assessment Component
(Optional)				Overall Risk Assessment for this Component
				Risk Mitigation Strategies (i.e. capacity building actions and/or enhanced monitoring and assurance activities)
	Total			Describe the capacity building actions and/or enhanced monitoring and assurance activities that will be included in the Project Budget) the Project Document (\$US)
	\$0			Estimated budget required for these activities (include in the Project Budget) (\$US)
				Comments (Optional)

Prepared By Fodie Sherff
Date: 11 (512)

PSV-thou

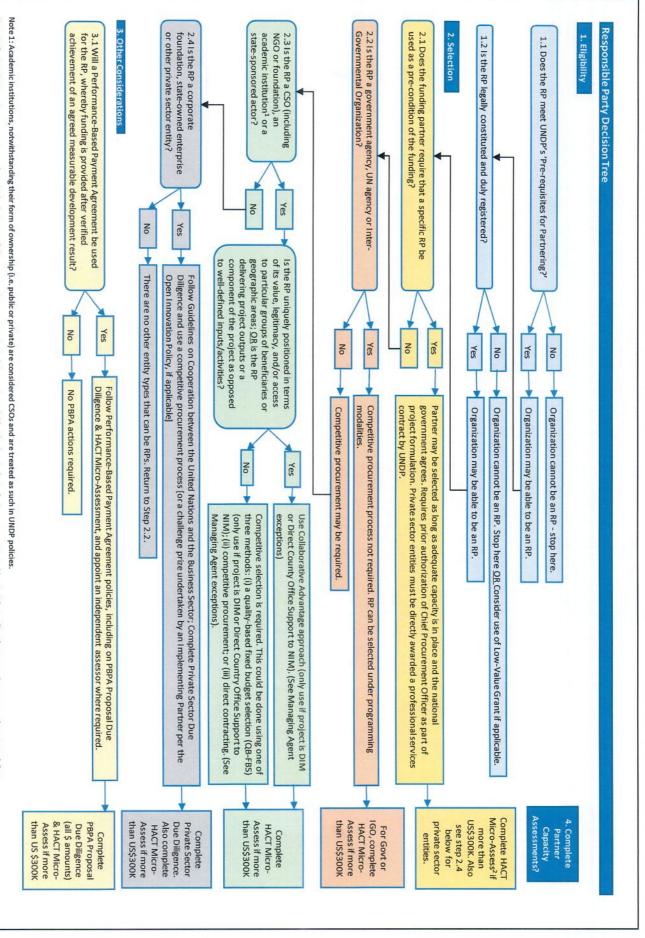
Partner Capacity Assessment Tool: Additional Resources

Return to PCAT Overview Page



Note 1: If a HACT Micro-Assessment was done in the last year of the previous Programme Period, it remains valid for the 'equivalent of a Programme Period,', notwithstanding that a new Programme has started. For example, if the Programme Period is typically five years and the HACT Micro-Assessment was done in the last year of the previous Programme Period, it remains valid for the first 4 years of the new Programme Period.





example, if the Programme Period is typically five years and the HACT Micro-Assessment was done in the last year of the previous Programme Period, it remains valid for the first 4 years of the new Programme Period Note 2: If a HACT Micro-Assessment was done in the last year of the previous Programme Period, it remains valid for the 'equivalent of a Programme Period,', notwithstanding that a new Programme has started. For

HACT Micro-Assessments	
For full POPP guidance on HACT, refer to this link:	POPP Guidance on HACT HACT Performance Dashboard
Note: The HACT Micro-Assessment Questionnaire approved by UNDG must be used for all HACT Micro-	UNDG-approved Micro-Assessment Questionnaire (June 2016

Assessment results in an overall risk assessment, which is a key input to determining the Adjusted Risk Rating for the IP and guides the types and frequency of assurance appropriate cash transfer modality for an IP, based on each agency's business model. This assessment applies to both governmental and non-governmental IPs. The Micro determine the overall risk rating and assurance activities. The risk rating, along with other available information, is also taken into consideration when selecting the Purpose: The purpose of the Micro-Assessment is to assess the IP's financial management capacity (i.e. accounting, procurement, reporting, internal controls, etc.) to POPP Points to Remember

apply to all UNDP offices (headquarters, regional offices and country offices) that transfer cash to implementing partners in every country and operational context **Applicability:** The HACT framework is applicable in every country and in all situations, including emergency, crisis and post-conflict countries. The prescribed procedures

Completion by a third-party service provider: The Micro-Assessment is performed by a third party service provider and includes a site visit to the IP. The assessment

capacity development activities do not negate the results of the micro-assessment in determining the Cash Transfer Modality (CTM). capacity development activities in key thematic and mandated areas of development, and on developing the financial management capacity necessary for any IP. However country team or through other development partners) is an important element of the Framework. Country Offices should use HACT assessment results to help focus future from UNDP and other development partners, as core to managing risk. Identification of and planning to address IP capacity gaps (either through direct assistance by the Use of HACT framework for IP capacity development activities: HACT is a risk-based approach, and the Framework identifies developing the IP's capacity, with assistance primarily consists of interviews with IP personnel and a review of relevant documentation sufficient to complete the micro assessment questionnaire

Overall Risk Ratings: The Micro-Assessment questionnaire provides an overall risk rating based on responses provided

- execute the programme in accordance with the work plan. Low risk - Indicates a well-developed financial management system and functioning control framework with a low likelihood of negative impact on the IP's ability to
- ability to execute the programme in accordance with the work plan. Moderate/Medium Risk - Indicates a developed financial management system and control framework with moderate likelihood of potential negative impact on the IP's
- ability to execute the programme in accordance with the work plan. · Significant Risk - Indicates an underdeveloped financial management system or control framework with a significant likelihood of potential negative impact on the IP's
- execute the programme in accordance with the work plan High Risk - Indicates an underdeveloped financial management system and control framework with a high likelihood of potential negative impact on the IP's ability to



On-Granting Activities

For full POPP guidance on On-Granting activities, refer to this link:

POPP Grantees (includes On-Granting)

also see the 'Low-Value Grants Operational Guide'

Return to PCAT Overview Page

POPP Points to Remember

support services). The institution then awards grants to recipient(s) following certain specified guidelines and appropriate due diligence. The 'grant recipient' in both cases is a grant-making institution serving as an implementing partner (under national implementation) or responsible party (under direct implementation or direct country office systems to effectively undertake its roles. This is achieved through completion of the standard programmatic and financial assessments applied to UNDP's implementing defined as an entity that is the final beneficiary of the grant. In the case of 'on-granting', UNDP and the grant-making institution must sign an agreement that defines the partners, including HACT, AND the completion of the on-granting assessment. Applicability: The On-Granting Assessment should be used for low-value grants that are awarded indirectly via 'on-granting,' an arrangement where UNDP provides funds to funds to Grant Recipient(s). UNDP is responsible for assessing the grant-making institution to ensure it has the programmatic, financial and management capacities and implementing partner/responsible party as an entity assessed by UNDP as possessing sufficient financial and grant management skills to bear responsibility for on-granting terms and conditions under which UNDP will provide funding to the grant-making institution to perform the grant-making function. Such an agreement defines the

then awards grants to recipient(s) following certain specified guidelines and appropriate due diligence, including being qualified to perform that role after an assessment of Key Principles: UNDP defines low-value grants as cash awards - selected via programmatic decisions - to civil society and non-governmental partners to generate and solicit their capacity for on-granting by UNDP. The on-granting capacity assessment is based on the following 8 good grantmaking principles: national implementation) or responsible party (under direct implementation or direct country office support services to NIM), this is called "on-granting." The institution development solutions for which no repayment is typically required. If UNDP provides funds to a grant-making institution serving as either an implementing partner (under

- Outcomes are clearly defined
- 2. Program structure is tailored to its circumstances, target group/s and purpose
- 3. Governance is clear and strong
- Risks are identified and managed
- Decision-making is transparent and criteria-based
- 6. Information is available and accessible
- 7. Financial and grant performance are both monitored and reported on; and
- 8. A contribution is made to the knowledge base of the broader community.

basis within the same programme period selected by UNDP under on-granting, funding provided by it to any individual grant recipient shall not exceed \$60,000 per individual grant and \$120,000 on a cumulative threshold amounts allowable per programme period. If a responsible party oversees implementation of the grant project on behalf of the implementing partner originally programme period. The UNDP business unit is responsible for reviewing proposed grant awards under UNDP projects and confirming that the amount falls under the grant approved by the project board or selection committee. The same entity could receive separate grants under different projects with a cumulative ceiling of \$300,000 in the period. To receive multiple grants, the grant recipient must have produced the results agreed to in the prior grant agreement, and a new grant agreement must be Key Thresholds to Remember: Funding provided to each grant recipient cannot exceed \$150,000 per grant and \$300,000 on a cumulative basis within the same programme



Non-exclusivity: The award of grants is not exclusive. Several entities can be awarded separate grants for the same development challenge, or a consortium can be awarded during the programme period, the relevant capacity assessment must be done for that partner. what, if any, capacity assessments should be done. For example, if the value of a LVG plus procurement contract or responsible party agreement exceeds \$300,000 total develop a new local income-generation scheme and hold a procurement contract to provide logistical services for a workshop (provided there is no conflict of interest; see a single grant to foster collaboration. Moreover, LVGs can be used in parallel to other engagement types; for instance the same NGO can concurrently be a grant recipient to section below on difference between grants and procurement). All resources provided to the entity by UNDP during the programme period are considered when assessing

such as the UN Sanctions List, UNDP Vendor Sanctions List, or other barred lists (such as the World Bank Barred List) group barred from attaining legal status. If the country office's senior management has determined that the engagement is critical to delivery of results and is in the best capped at the established threshold for micro purchasing (USD 10,000). Grants must not be awarded to any organization or individual appearing on prohibited entity lists. interests of UNDP, the head of the Business Unit may authorize the use of the IC modality with one or more of the principals. The value of each individual contract shall be affected by certain illnesses, etc.) from organizing and attaining legal status. The understanding would be that the individual signing the grant agreement represents the institutions. Private sector and commercial entities, and governmental organizations (e.g. regional governments, municipalities, etc.) are currently not eligible to receive Eligibility: Grants can be awarded to civil society and (national or international) non-governmental organizations, including non-governmental academic or educational LVGs. Under exceptional circumstances an individual can be a grantee when legislation prevents excluded and marginalized groups (e.g. LGBTQ people, sex workers, people

goods and services, then a procurement process is necessary. are intended to generate or solicit development solutions. So even in the case of a strategically important non-government entity, if its role is limited to the provision of Granting is not a substitution for Procurement: a grant cannot be used in lieu of a procurement process to provide commercial goods and services to a project since grants

Microfinance Policy. clearance from UNCDF is required. The policies for microfinance, credit and/or loan programmes administered by UNDP and/or UNCDF are covered by the UNDP/UNCDF operations, purchase equipment, hire new staff or capitalize credit funds within the financial limits set out below. On all requests related to credit or microfinance, technical Technical Clearance on Micro-finance Grants: Low-value grants may be made for credit activities, and can be used by the recipient organization to cover the costs of its

Return to PCAT Overview Page

Performance-Based Payment Agreements

For full POPP guidance on Performance-Based Payment Arrangements, refer to this link:

Performance-Based Payment Agreements

POPP Points to Remember

and (e) development approaches and best practices to address the development challenge are readily available deforestation as supported in various UN Framework Convention on Climate Change decisions; (d) implementation capacities and arrangements exist and can be leveraged; agreements; (c) specific sectors where performance-based payments are established practice, such as the use of results-based payment schemes by countries for reducing approach to ensure results are achieved and mitigate financial risk; (b) particularly volatile development situations that cannot be effectively addressed by standard Programmatic Use: Circumstances that might warrant the use of performance-based payments include, but are not limited to: (a) the desire of a donor to use a this

the implementing partner, and those services include engaging a responsible partner using a performance-based payment arrangement. responsibility for delivering specified results. They may also be used under a nationally implemented project, where UNDP provides direct country office support services to Project Types: Performance-based payments may be used under a project implemented by UNDP, where a responsible party is selected to take programmatic and financial Summary of PBPA Types & Conditions

reimbursements. They have different conditions which are summarized at the link shown Types of PBPAs: There are three types of PBPAs, which vary according to funding amount and use of working capital

9

of at least US\$1,000,000 or more per annum. The project board may verify results for PBPAs of US\$300,000 or less. performance measures and quality certified by an independent assessor. Given the cost associated with engaging an independent assessor, it is recommended to use PBPAs Key Thresholds to Remember: For PBPAs greater than US\$300,000, the achievement of specific, pre-agreed results (outputs and/or activities) must be validated through

lists, such as the UN Sanctions List, UNDP Vendor Sanctions List or the UN Global Marketplace Ineligibility List. institutions, the private sector and non-UN intergovernmental organizations. PBPAs must not be awarded to any organization or individual appearing on prohibited entity Eligibility: The selection of a responsible party for a PBPA is a programmatic decision. RPs can include government entities, NGOs/community-based organizations, academic